

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 4
ATLANTA FEDERAL CENTER
61 FORSYTH STREET
ATLANTA, GEORGIA 30303-8960

JUL 03 2012

CERTIFIED MAIL 7010 1060 0002 1703 0826 RETURN RECEIPT REQUESTED

Mr. George Dobbs Dobbs Oil & Gas 4674 State Route 764 Whitesville, Kentucky 42738-9638

Re: Consent Agreement and Final Order (CA/FO) Docket No. SDWA-04-2012-1002(b)

Dear Mr. Dobbs:

Enclosed is a copy of the Consent Agreement and Final Order (CA/FO) in this matter that has been filed with the Regional Hearing Clerk and served on the parties as required by 40 C.F.R. § 22.6. This CA/FO was effective upon the date filed with the Regional Hearing Clerk and you are hereby ordered to comply immediately with the terms of the subject Order.

Thank you for your cooperation in settling this matter. Should you have any questions or concerns please contact Mr. Randy Vaughn, Underground Injection Control Enforcement, at (404) 562-9793.

Sincerely,

James D. Giattina

Director/

Water Protection Division

**Enclosure** 

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 4

IN THE MATTER OF

Dobbs Oil & Gas 4674 State Route 764 Whitesville, Kentucky 42738-9638

Respondent

Consent Agreement and Final Order RECEIVED IV EPA REGION IV 2012 JUL - 3 AM II: 49 HEARING CLERK

Docket No. SDWA-04-2012-1002(b)

#### **CONSENT AGREEMENT**

#### I. Statutory Authority

Pursuant to the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties, Issuance of Compliance or Corrective Action Orders, and the Revocation, Termination or Suspension of Permits (Consolidated Rules of Practice or Part 22), specifically Subpart I, published at 64 Fed. Reg. 40138 (July 23, 1999) and the delegated authority of the Administrator of the U.S. Environmental Protection Agency (EPA or Complainant) under Section 1423 of the Safe Drinking Water Act (SDWA), 42 U.S.C. § 300h-2, the EPA, as Complainant, hereby enters into the following Consent Agreement and Final Order (CA/FO) with Dobbs Oil & Gas (Respondent).

Section 1450(a)(1) of the SDWA, 42 U.S.C. § 300j-9(a)(1) authorizes the Administrator to prescribe such regulations as are necessary or appropriate to carry out his functions under the SDWA. These regulations are found at 40 C.F.R. Parts 124, 144, 146, 147, and 148, and set forth requirements for the Underground Injection Control (UIC) program promulgated under Part C of the SDWA, 42 U.S.C. § 300h, et seq.

Injection well owners and operators are required to comply with the UIC program requirements. The UIC program for the Commonwealth of Kentucky, including all Indian lands, is administered by the EPA. <u>See</u> 40 C.F.R. § 147.901(a).

## II. Allegations

The parties hereby stipulate and find as follows:

- 1. Respondent is a company doing business in the Commonwealth of Kentucky, and George Dobbs is the owner.
- 2. Respondent is a "person" as that term is defined in § 1401(12) of the SDWA, 42 U.S.C. § 300f(12) and 40 C.F.R. § 144.3.

3. Respondent owns and/or operates the following enhanced recovery injection well (Subject Well):

EPA ID No.EPA Permit No.Lease & Well No.KYS1830546KYI0762Taylor Roby #2

- 4. The Subject Well, is located in Ohio County, Kentucky, and constitutes a "facility" as that term is defined in 40 C.F.R. § 144.3.
- 5. The SDWA, 42 U.S.C. § 300f, et seq., and 40 C.F.R. §144.51(a) require that the permittee comply with all conditions of the permit. Noncompliance constitutes a violation of the SDWA and is grounds for an enforcement action.
- 6. The EPA's records show that the Subject Well is active. Part II, Section G, Paragraph 3 of the EPA UIC permit requires that a demonstration of mechanical integrity in accordance with 40 C.F.R. § 146.8 be made no later than 5 years from the last approved demonstration as long as the well remains active and that notification be given to the EPA at least thirty (30) days prior to such demonstration. Within ninety (90) days after the date of the mechanical integrity demonstration, the permittee is required to provide the EPA with the results.
- 7. The EPA's records indicate that a mechanical integrity test (MIT) result for the Subject Well was submitted to the EPA on November 13, 2003. The next MIT result was due to be submitted to the EPA no later than November 13, 2008. The next MIT result was not submitted to the EPA until August 3, 2011.
- 8. Therefore the Respondent is in violation of the SDWA, 42 U.S.C. § 300f, et seq., the EPA UIC permit and 40 C.F.R. § 144.51(a) for failure to comply with mechanical integrity demonstration requirements for the Subject Well.
- 9. Part I, Section C, Paragraph 2, of the EPA UIC permit requires the permittee to monitor weekly the operation of the injection well in accordance with 40 C.F.R. § 146.23(b)(2). Part 1, Section D, Paragraph 2, of the EPA UIC permit requires the permittee to submit monitoring results annually in accordance with 40 C.F.R. § 146.23(c). Respondent failed to submit monitoring reports to the EPA for the Subject Well.
- 10. Therefore the Respondent is in violation of the SDWA, 42 U.S.C. § 300f, et seq., the EPA UIC permit and 40 C.F.R. § 144.51(a) for failure to submit annual monitoring reports for the Subject Well.
- 11. Part I, Section C, Paragraph 3, of the EPA UIC permit, requires the permittee to conduct injection fluid analysis at least once every 12 months and whenever changes are made to the injection fluid in accordance with 40 C.F.R. § 146.23(b)(1). Part I, Section E, Paragraph 1, of the EPA UIC permit requires the permittee to submit the results of these injection fluid analyses to the EPA annually in accordance with 40 C.F.R. § 146.23(c).

- 12. Respondent failed to submit annual injection fluid analysis reports to the EPA for the Subject Well.
- 13. Therefore the Respondent is in violation of the SDWA, 42 U.S.C. § 300f, et seq., the EPA UIC permit and 40 C.F.R. § 144.51(a) for failure to conduct fluid analyses and submit fluid analyses reports for the Subject Well.

## III. Stipulations and Findings

- 14. Respondent admits the jurisdictional allegations set forth above and neither admits nor denies the facts and findings of violations as alleged. Respondent waives any right to a hearing and waives any right to appeal a final order in this matter, and consents to the issuance of a final order without further adjudication.
- 15. Complainant and Respondent have conferred for the purpose of settlement, pursuant to 40 C.F.R. § 22.18, and desire to resolve this matter and settle the violations described herein without resorting to a formal hearing. Therefore, without the taking of any evidence or testimony, the making of an argument, or the adjudication of any issue in this matter, and in accordance with 40 C.F.R. § 22.13(b), this CA/FO will simultaneously commence and conclude this matter.

#### IV. Penalty and Injunctive Relief

Based upon the foregoing Stipulations and Findings, the parties hereby agree and consent to entry of the following Order:

- 16. The penalty calculated for the violations in this Agreement was \$15,000. Respondent alleged that he did not have the ability to pay a penalty. The EPA advised the Respondent to submit financial documents to support his claim of an inability to pay the proposed penalty. EPA's financial expert reviewed the documents and determined that Respondent's payment of the penalty would result in extreme financial hardship. Therefore, pursuant to the Uniform Civil Penalty Policy the Respondent shall pay a civil penalty of \$0.
- 17. Notwithstanding any other provision of this Agreement, EPA reserves, and this Agreement is without prejudice to, the right to reinstitute or reopen this action, or to commence a new action seeking relief other than as provided in this Agreement, if the Financial Information provided by the Respondent is false or in any material respect, inaccurate.
- 18. Respondent shall, within 30 days of receipt of a fully-executed copy of this Order, submit to the EPA annual monitoring reports for the Subject Well for the years 2007, 2008, 2009, 2010, and 2011.
- 19. Respondent shall, within 30 days of receipt of a fully-executed copy of this Order, submit a fluid analysis results report to the EPA.

20. All reporting required by this Order shall be submitted to the following person:

Mr. Fred McManus, Chief
Ground Water and Safe Drinking Water Act Enforcement Section
U. S. Environmental Protection Agency
Region 4
61 Forsyth Street, S.W.
Atlanta, GA 30303-8960

21. Respondent agrees to pay stipulated civil penalties for violation of the conditions set forth in Paragraphs 18 through 20 above as follows:

For failure to comply with each condition described in Paragraphs 20 through 21 above, Respondent shall pay a stipulated civil penalty according to the following schedule:

- (a) \$300 for any portion of the first week (seven days) any failure continues; and
- (b) \$200 per day for each day after the first week (seven days) that the failure continues.

Stipulated penalties shall become due and payable no later than 30 days after receipt of demand from the EPA. Payment shall be in the form of a certified or cashier's check made payable to the Treasurer of the United States of America, and sent to the following address:

U.S. Environmental Protection Agency Fines and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000

- 22. A copy of the check shall be sent to the Ground Water & Safe Drinking Water Act Enforcement Section, Safe Drinking Water Branch, U.S. Environmental Protection Agency, Region 4, 61 Forsyth Street, S.W., Atlanta, GA 30303-8960. Respondent shall state the docket number of this CA/FO on the face of any such check. The stipulated civil penalties set forth above shall be in addition to any other remedies or sanctions which are or may be available to the EPA.
- 23. The names, addresses and telephone numbers of the individuals authorized to receive service relating to the proceeding are listed below.

For Respondent:

Mr. George Dobbs 4674 State Route 764

Whitesville, Kentucky 42738-9638

For the EPA:

Ms. Wilda Cobb, Attorney U.S. EPA Region 4 61 Forsyth Street, S.W. Atlanta, GA 30303 404-562-9530

## V. General Provisions

- 24. The provisions of this CA/FO shall be binding upon Respondent, and its officers, directors, agents, servants, employees, and successors or assigns. Notice of this CA/FO shall be given to any successors in interest prior to transfer of the ownership or operational control of the facility.
- 25. This CA/FO does not constitute a waiver, suspension, or modification of the requirements of Part C of the SDWA, 42 U.S.C. § 1421, et seq., or any regulations promulgated thereunder. This CA/FO is not, and shall not be interpreted to be, a permit for the injection of fluids under Section 1421 of the SDWA, 42 U.S.C. § 300h, nor shall it in any way relieve Respondent of any obligation imposed by any permit issued thereunder, or of Respondent's obligation to comply with any provision of the SDWA, its implementing regulations, or any other local, state or federal law. Nothing contained herein shall be construed to prevent or limit the EPA's right to obtain penalties or injunctive relief under Section 1423 of the SDWA or other federal statutes and regulations. Payment of the penalty agreed to in this CA/FO shall not in any way affect the right of the Agency or the United States to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law. Full payment of the penalty agreed to in this CA/FO resolves only Respondent's liability for federal civil penalties for the violations and facts stipulated herein.
- 26. For the purposes of state and federal income taxation, Respondent shall not be entitled and agrees not to attempt to claim a deduction for any penalty payment made pursuant to this CA/FO. Any attempt to deduct any such penalty shall constitute a violation of this CA/FO.
- 27. If any event beyond the control of Respondent, its/their successors or assigns, occurs which causes or may cause a delay in the achievement of any requirement of this CA/FO, Respondent shall notify the EPA orally within 4 days of the time it has knowledge of the occurrence of such event. A written report of said event shall be submitted by certified mail to the EPA within 10 days of the date Respondent received knowledge of the event. Said report shall describe the violation or failure, its cause and all attendant circumstances, and the measures taken or to be taken to prevent or minimize any such violation or failure and to comply with the pertinent requirements of this CA/FO as soon as possible, and the timetable by which those measures are proposed to be implemented.

- 28. The burden of proving that any violation or failure is caused by circumstances beyond the control of and without fault of Respondent and the length of the delay attributable to such circumstances shall rest with Respondent. Financial, economic, or business conditions or changes in same, unanticipated or increased costs or expenses, or problems relating to reasonably foreseeable technological infeasibility associated with the implementation of actions called for by this CA/FO, shall not relieve Respondent of any obligation imposed under the terms of this CA/FO, nor from payment of any penalty set forth in this CA/FO. The EPA will notify Respondent of its determination that certain circumstances are considered to be beyond Respondent's control and the extension of time, if any, for completion of the affected requirements. Respondent shall waive this right to any extension for failure to provide the EPA with written notice as provided herein or for failure to provide adequate proof of the cause of the delay.
- 29. The parties acknowledge and agree that final approval by the EPA of this CA/FO is subject to 40 C.F.R. § 22.45(c)(4) which sets forth requirements under which a person not a party to this proceeding may petition to set aside a consent agreement and final order on the basis that material evidence was not considered.
- 30. Each party shall bear its own costs and attorneys fees in connection with this action.
- 31. This CA/FO shall become effective upon the date that it is signed by the Regional Judicial Officer.
- 32. The undersigned representative of Respondent certifies that he or she is fully authorized to enter into the terms and conditions of this Consent Agreement and to execute and legally bind the Party he or she represents to this Agreement.

RESPONDENT

Date: 4-26-12

Steve Dolbs for GeoRSE Dobbs George Dobbs, Owner

**COMPLAINANT** 

Datas

Lames D. Giattina, Director

Water/Protection Division

EPA, Region 4

#### **FINAL ORDER**

Pursuant to the Consolidated Rules of Practice and the delegated authority of the Administrator under the SDWA, the above and foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order. Respondent is ordered to comply immediately with the terms of the Consent Agreement, which are fully incorporated into this Final Order.

U.S. ENVIRONMENTAL PROTECTION AGENCY

Date: July S 2012

Susan B. Schub

Regional Judicial Officer

## **CERTIFICATE OF SERVICE**

I HEREBY CERTIFY that I have this day served a true and correct copy of the foregoing Consent Agreement and Final Order, in the Matter of Dobbs Oil and Gas, Docket No. SDWA-04-2012-1002(b), on the parties listed below in the manner indicated:

Randy Vaughn, UIC Enforcement

(Via the EPA internal Mail)

EPA, Region 4

Ms. Wilda Cobb, Associate Regional Counsel

(Via the EPA internal Mail)

EPA, Region 4

Mr. George Dobbs

(Via Certified Mail - Return Receipt Requested)

4674 State Route 764

Whitesville, Kentucky 42738-9638

Date: 7-3-12

Patricia A. Bullock, Regional Hearing Clerk

United States Environmental Protection Agency, Region 4

Atlanta Federal Center

61 Forsyth Street, S.W.

Atlanta, Georgia 30303-8960

(404) 562-9511